



Rijkswaterstaat  
Ministry of Infrastructure  
and Water Management

# Storm Surge Barriers in the Netherlands & I-STORM



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## **1. Personal introduction & introduction to Rijkswaterstaat**

- *It's organisation and tasks*

## **2. The Netherlands**

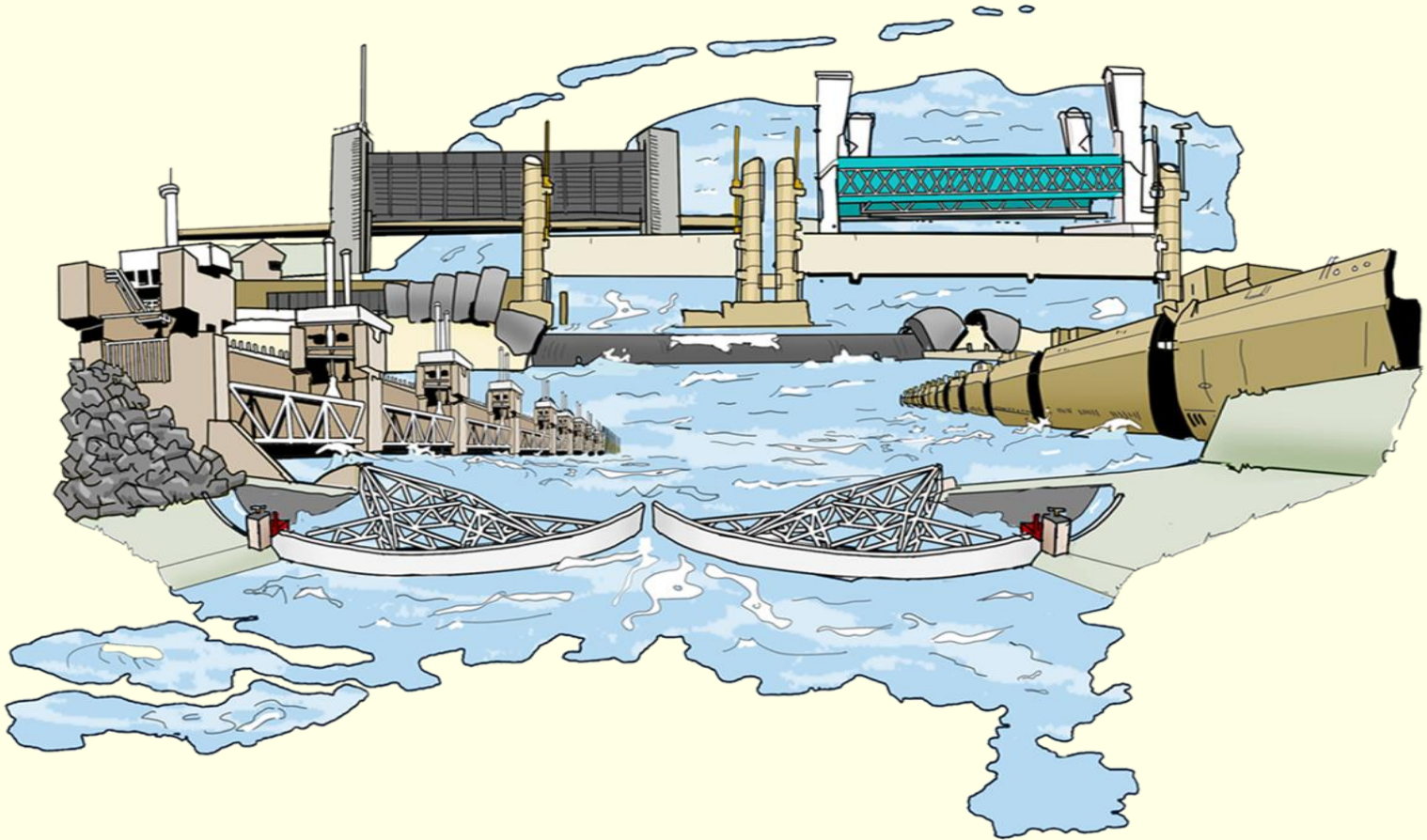
- *History of flooding, recovery & consequences*

## **3. Storm surge barriers in the Netherlands**

- *An overview and impression*
- *Lessons Learned*
- *Closure of Maeslant Barrier*

## **4. I-STORM**

- *Examples of sharing scarce knowledge and expertise*



# *What we have in common*



Galveston, after Ike in 2008



New Orleans, after Katrina in 2005



London, 1953



Netherlands, 1953

# *What we have in common*



Storm surge pole, Ribe Harbour



**Let me take you on my bike . . . .  
on a personal journey  
of experiences regarding  
Storm Surge Barriers**



- 4m under mean sea level





## **Marc Walraven, M.Sc.**

- Formerly District Manager and responsible for management and operations Rotterdam storm surge barriers
- Senior advisor Storm Surge Barriers (Ministry of Infrastructure and Water Management, the Netherlands)
- Leader Operations Team Maeslant Barrier
- Co-founder and Member of Delivery Board I-STORM network

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# Introduction to *Rijkswaterstaat*



- Rijkswaterstaat was founded in 1798 to take control of public works and water management in the Batavian Republic (1795-1801)
- Rijkswaterstaat now is the executive organisation of the ministry of Infrastructure and Water Management
- It's mission:
  - protection against floods
  - sufficient and clean water
  - a smooth and safe flow of transport on the national highways and the main waterways
  - reliable and useful information
  - a sustainable environment
- Around 8.500 employees
- 7 Regional and 6 central departments





## Rijkswaterstaat – it's water related assets:

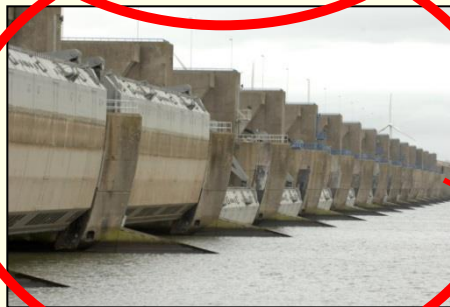
- 90,310 km<sup>2</sup> of surface water
- 35 kilometres of dunes
- 201 kilometres of dikes and dams
- 10 weirs
- Afsluitdijk and Houtribdijk (two dikes)
- **And 6 Storm Surge Barriers**



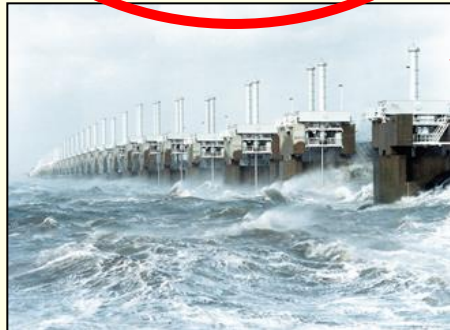
# Dutch Storm Surge Barriers



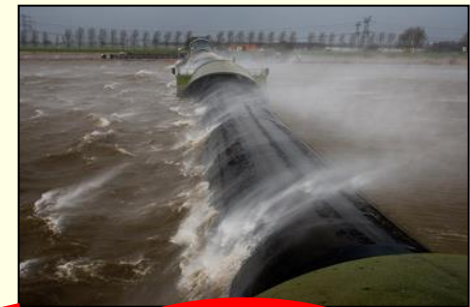
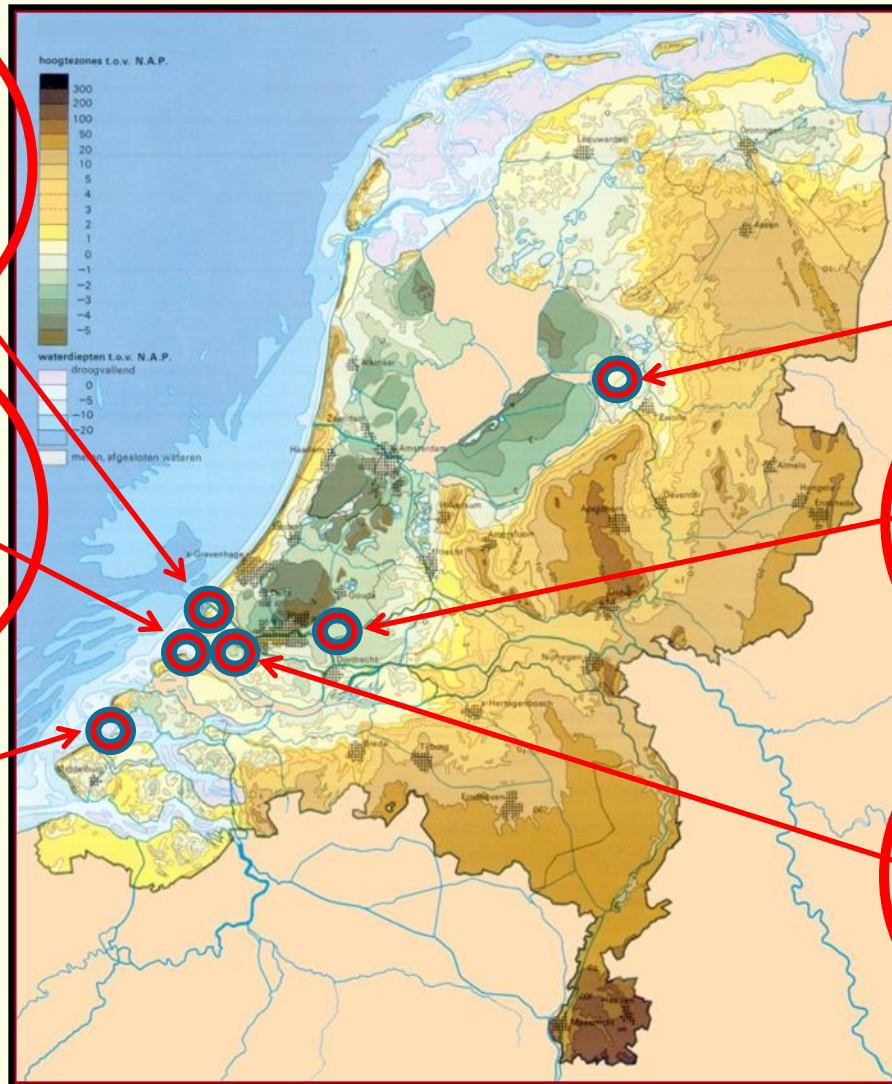
Maeslant Barrier - 1997



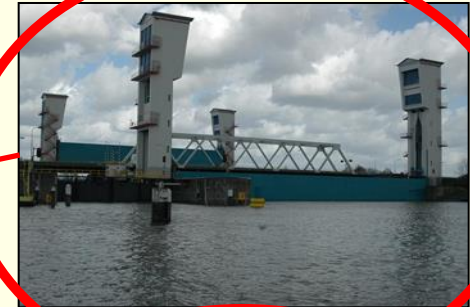
Haringvliet Sluices / Barrier - 1970



Eastern Scheldt Barrier - 1985



Ramspol Barrier - 2002



Hollandse IJssel Barrier - 1958



Hartel Barrier - 1996

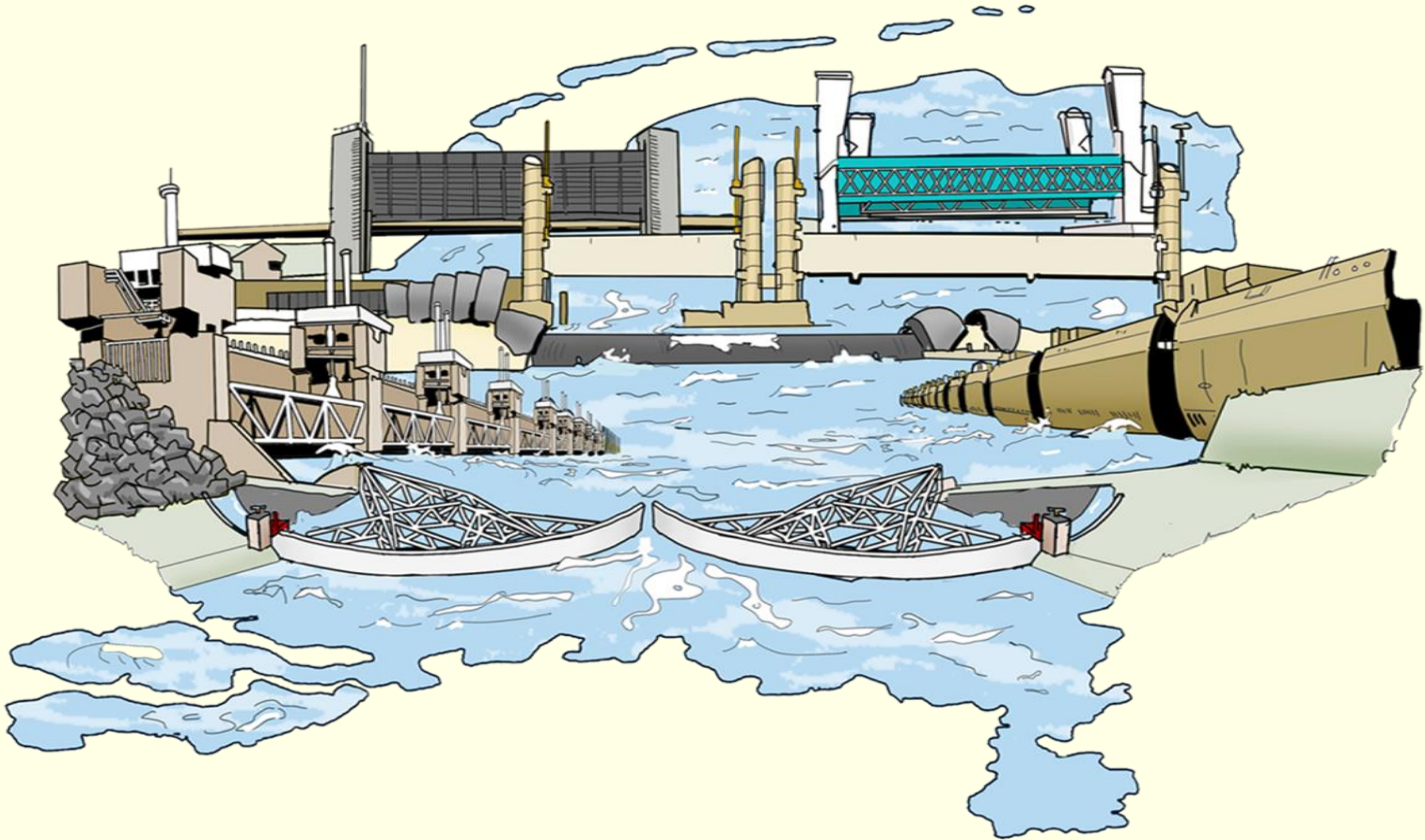


## **2004 – 2019 major characteristics**

- Out of 8.500 RWS personnel about 250 working on Storm Surge Barriers
- Three major reorganisations and financial restrictions
- Shifting policy regarding in house maintenance vs outsourcing
- Some major technical surprises and challenges
- Challenges regarding knowledge and expertise

**These issues will return in my story of experiences to share today with you**

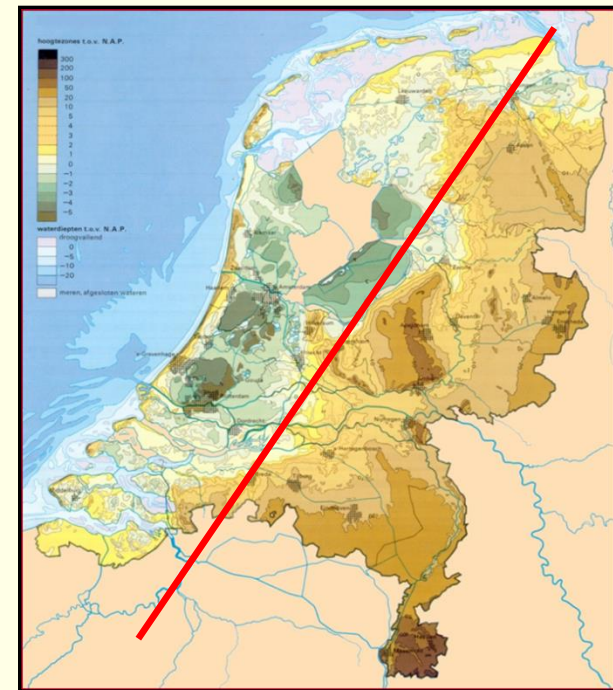
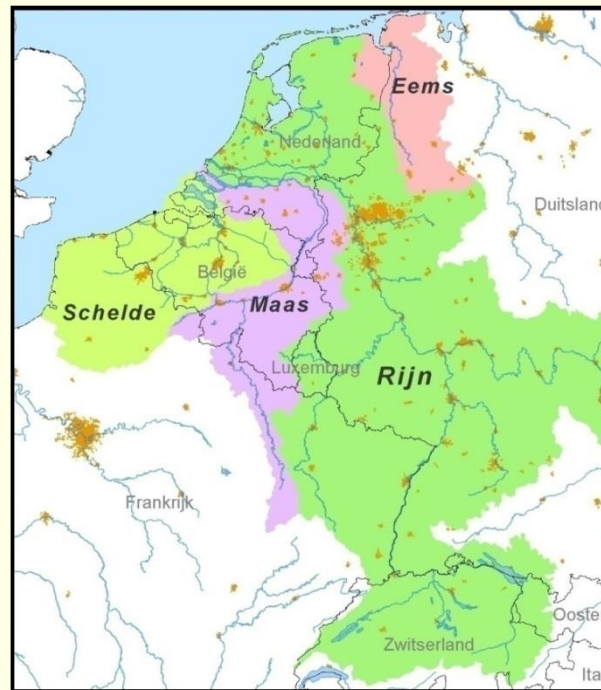
# *History of flooding and challenges*



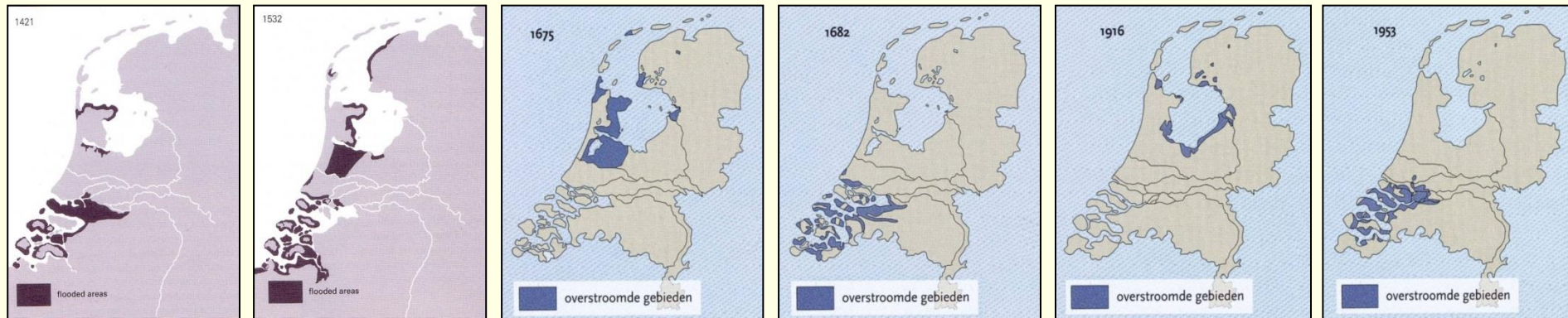
# The Netherlands



- About 45% of the Dutch borders are coastal
- Over 55% of the country is in floodplain (sea and river)
- Three European rivers discharge into the North Sea

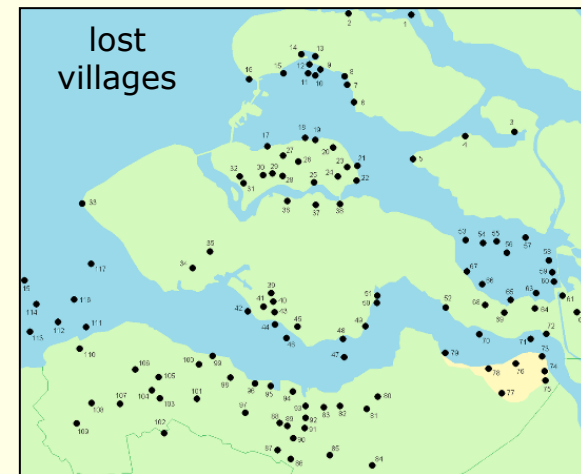


# Storm surges through the ages



Early ages: swamps, regular flooding, houses and farms on mounds

- Major flooding in 1421 and 1570, thousands of deaths. Causing wetland areas, part of which are nowadays major nature preserves (so called 'Biesbosch')!
- Since 1500, growing wealth and the advent of the windmill enabled land reclamation, protected by dikes. Still regular flooding continued: 25 major floods between 1500 and 1953! Floods always led to new protection measures.





- 1916 - North
- 1953 - Southwest
- 1993/1995 - Center



1916

# Flood of 1916



## 1916 Flood (North)

- Structural solutions with dams
- 'Afsluitdijk' dam to create IJssel Lake



# Flood of 1916



**1927-1932**



# Flood of 1916 – Catalyst for land reclamation





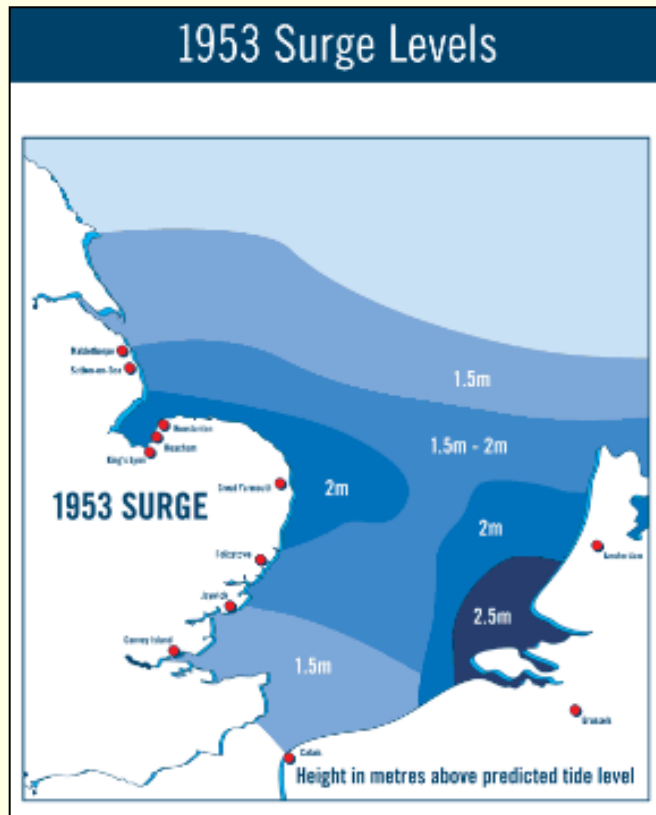
1953

# Flood of 1953



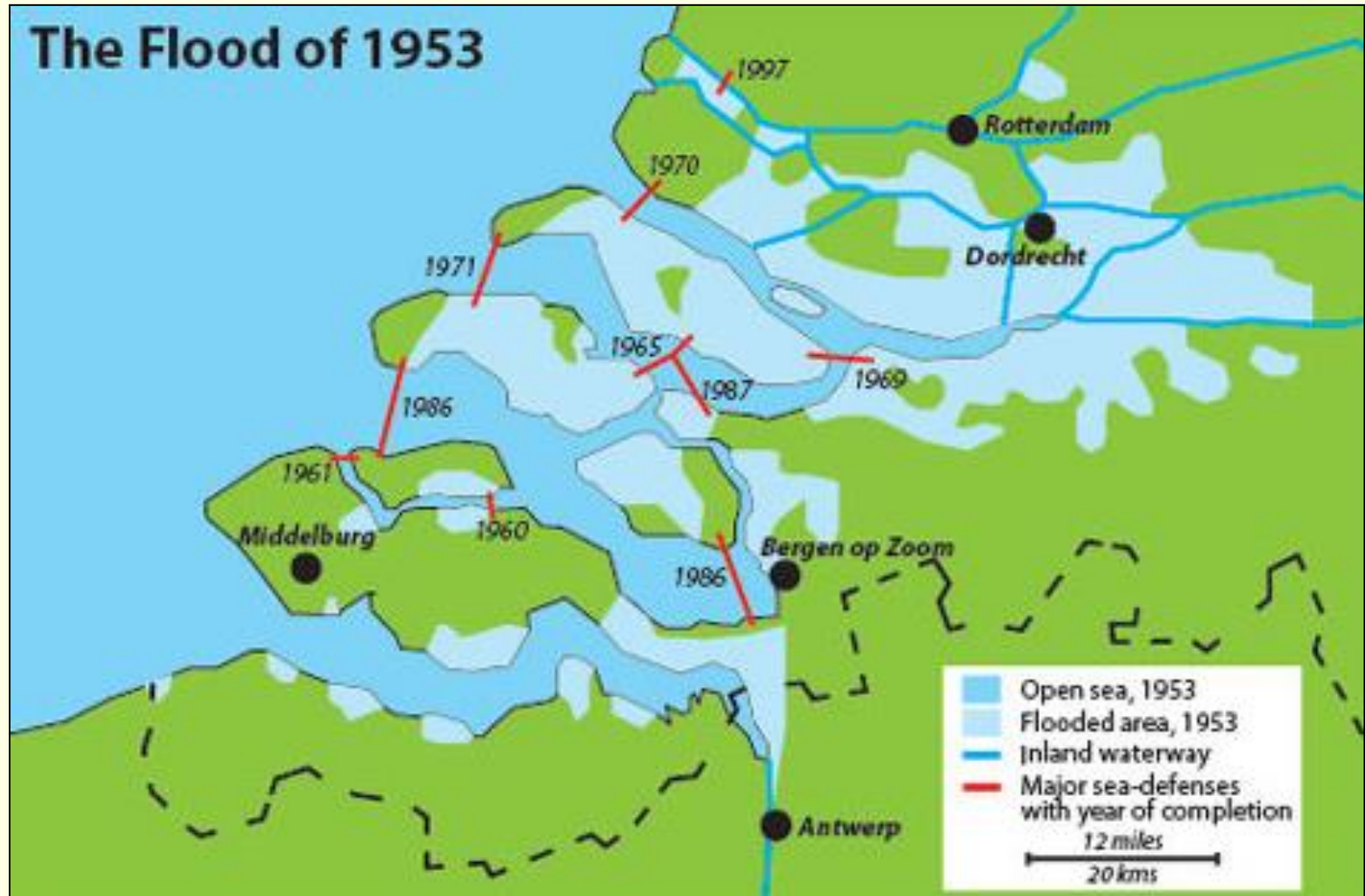
## 1953 flood disaster (South-West)

- Structural solutions with dams and storm surge barriers (Delta Works)



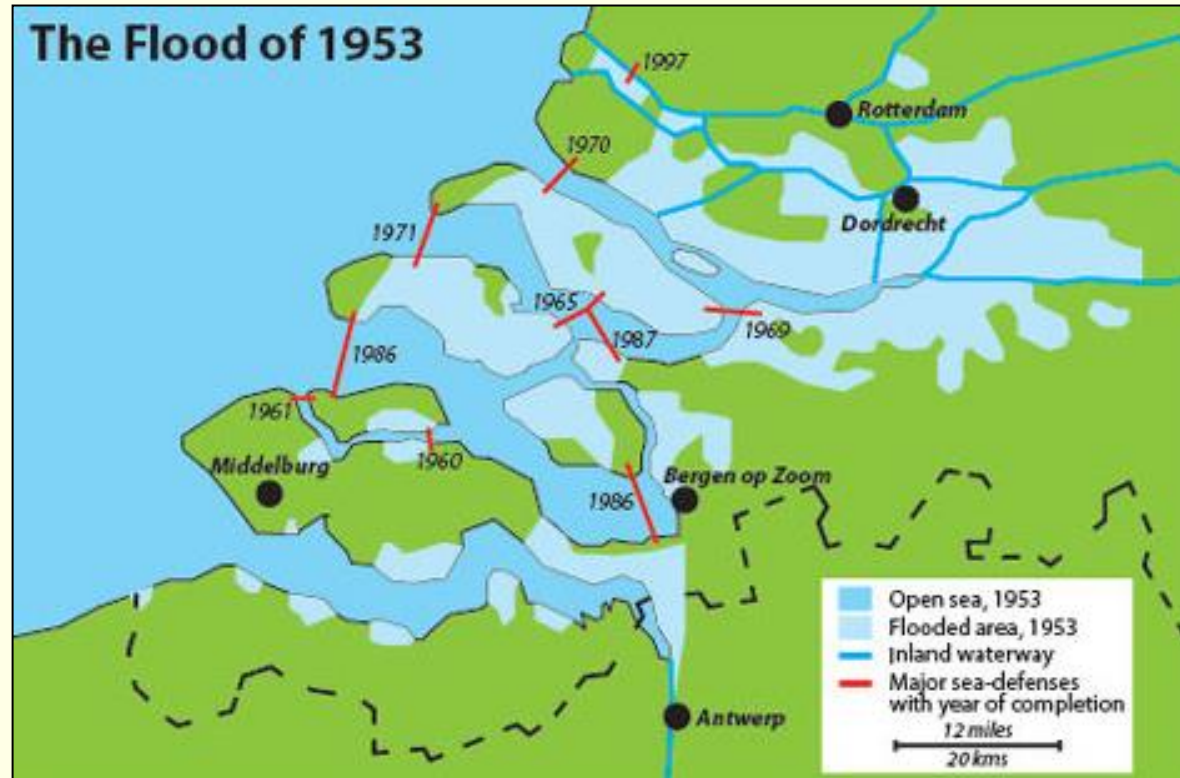
# Flood of 1953

## Start of the Delta Works



# Flood of 1953

## Start of the Delta Works



- 1836 inhabitants died
- 100.000 inhabitants lost their houses and their belongings
- Ten thousands of cattle drowned
- Political statement 'this never again'
- Start of Delta Commission – Delta Act

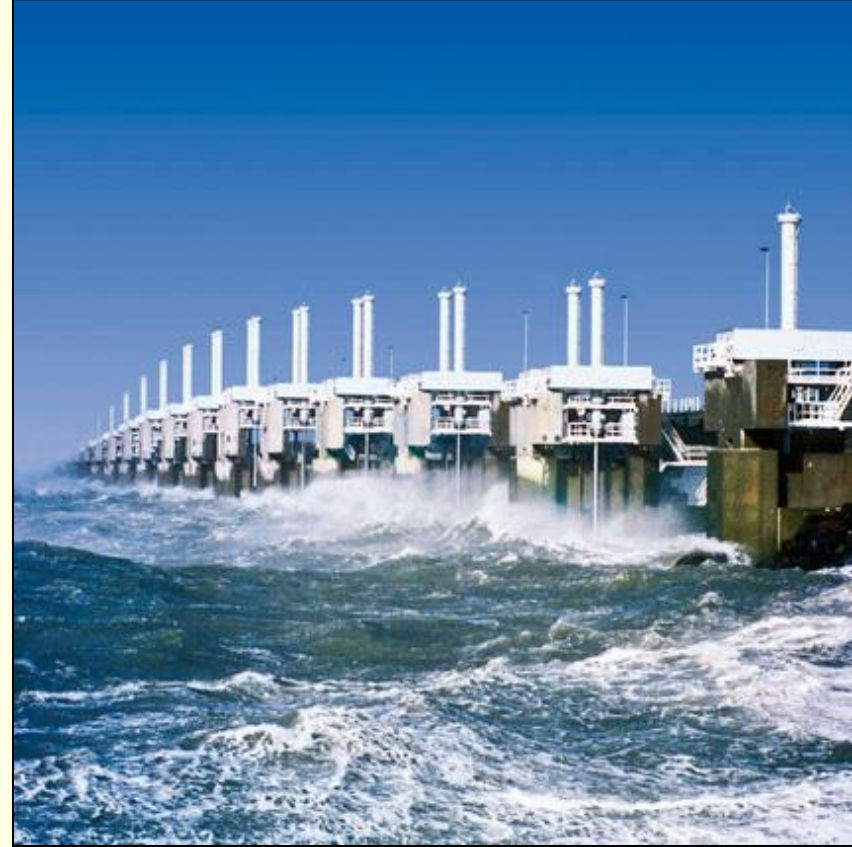
# *Flood of 1953*

## *Start of the Delta Works*



### Starting point of Delta Works

- Closing estuaries off from sea
- Shortened coastline with 2/3
- Raising dikes
- Ports of Rotterdam and Antwerp stay open
- Delta Act ready in 1957
- Investment of M€ 15
- Consist of closed dams, sluices and storm surge barriers





1993/1995

# Floods of 1993/1995



## 1993/1995 river flooding (Center)

- Evacuation of 200.000 people
- Start of spatial solutions (Room for the river / Meuse Projects)



# Floods of 1993/1995 Catalyst for Room for the River



## Starting point for 'Room for the River' principle



# *Effects of these Floods*



- Every flood got it's response with dikes, storm surge barriers and 'room for the river' projects
- And, apart from the disastrous effects, every flood brought new opportunities as well:
  - fresh water reservoirs and new land/cities
  - innovations such as movable storm surge barriers
  - new policies regarding river space
  - integral design for multipurpose use
  - . . . . .

And last but not least

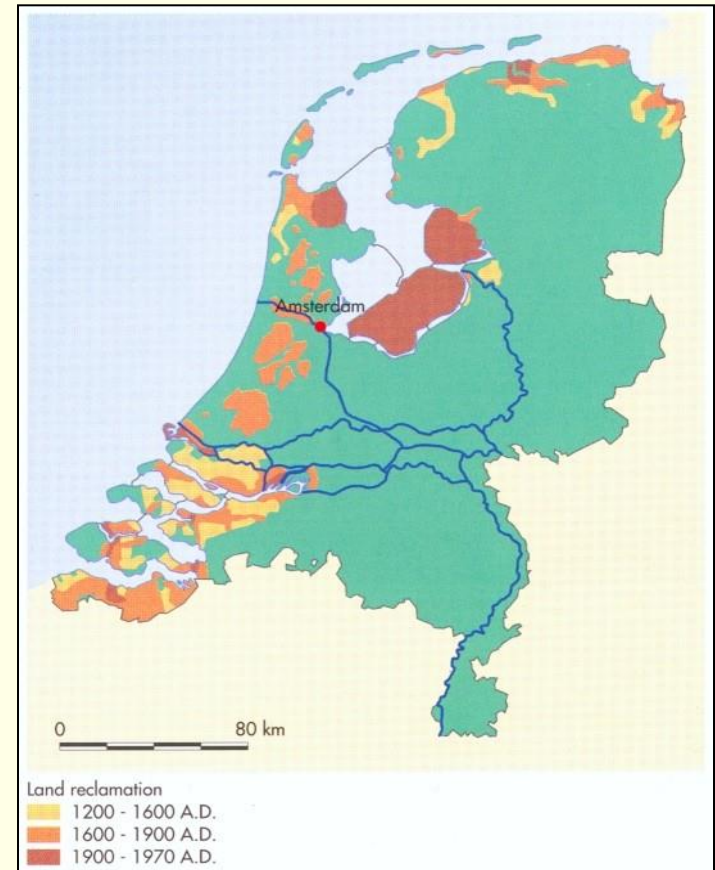
- More integrated approach to water management

# *From fleeing from water to constraining water*

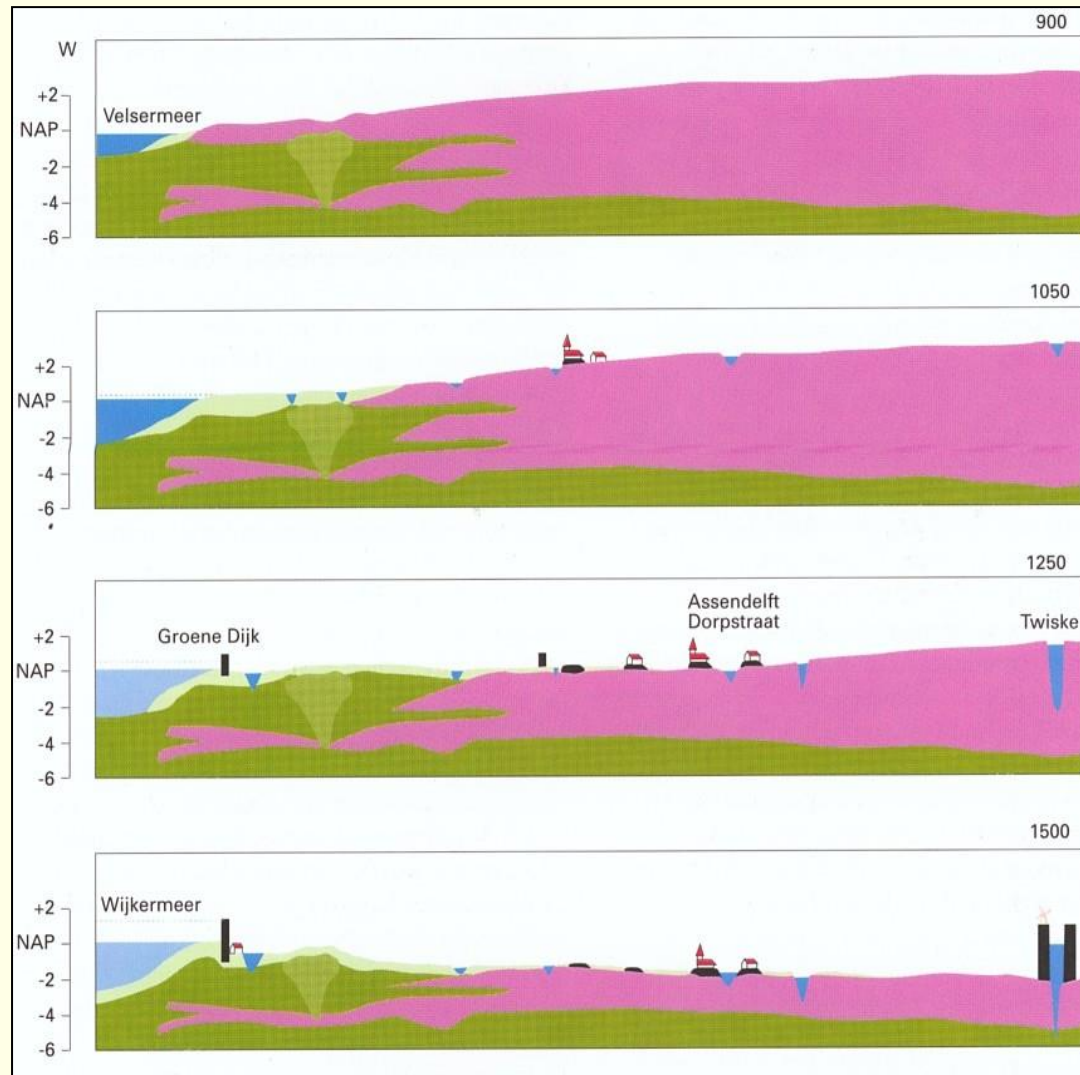


“Water follows function”:  
Land reclamation, levees and drainage created the country

- If we want to live on the bottom of the sea, we create a polder
- If we want to have agriculture in extremely wet areas, we drain the soil
- If we want to have agriculture in saline areas, we bring in fresh water



*But, drainage means  
soil subsidence*



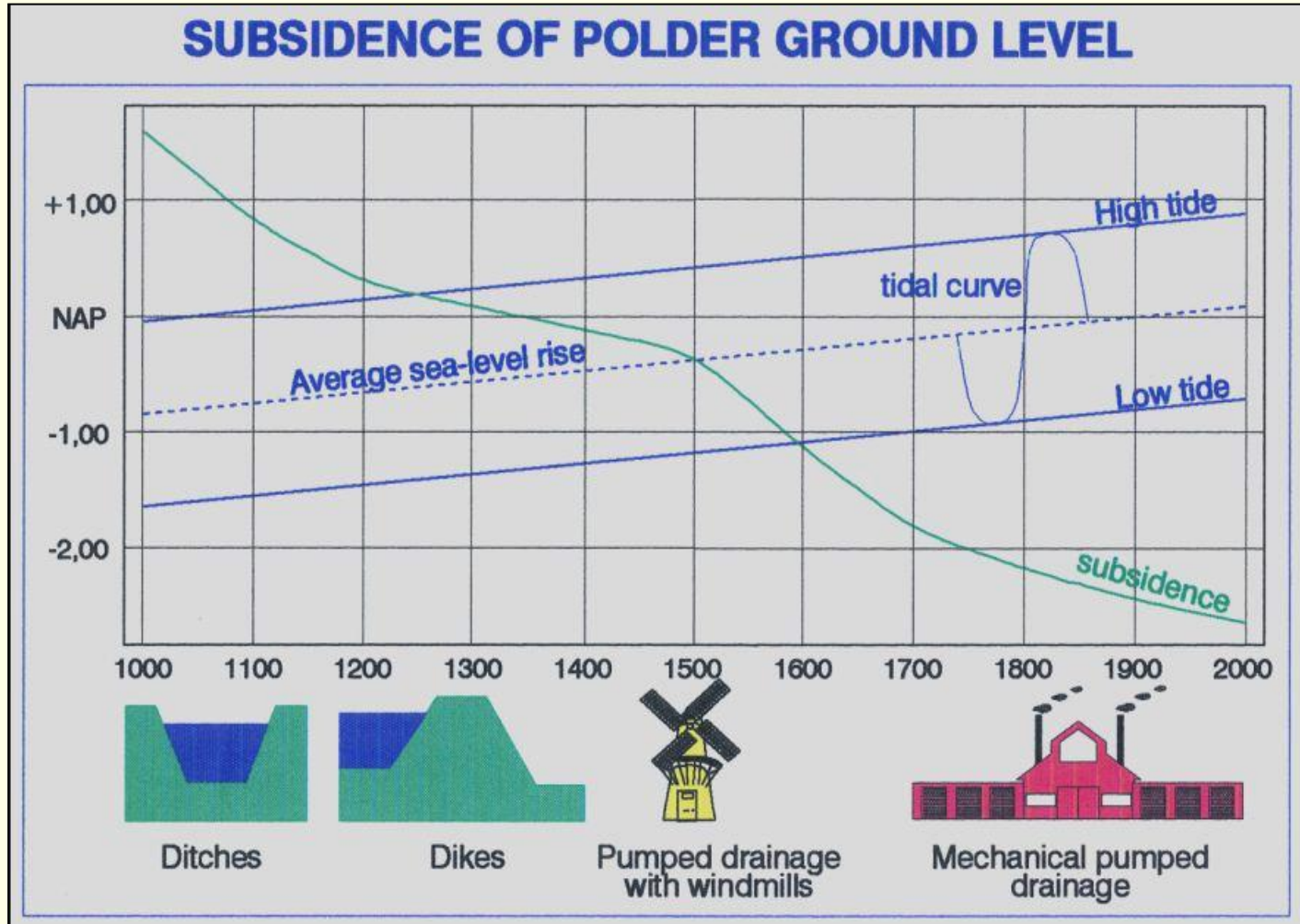
900

1050

1250

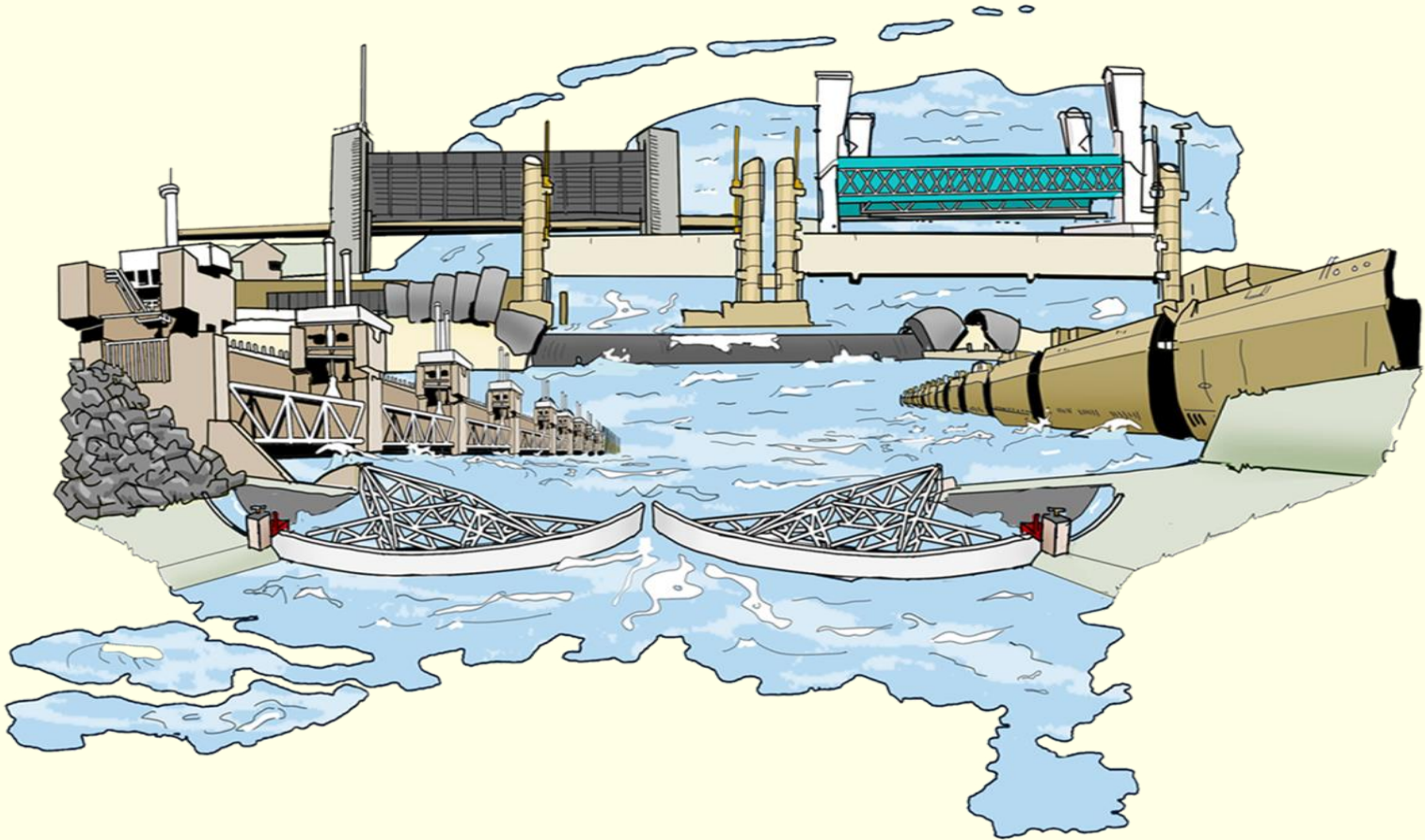
1500

# Imbalance of soil subsidence and sea level rise





# Overview of Dutch Storm Surge Barriers



# Storm Surge Barriers in the Netherlands



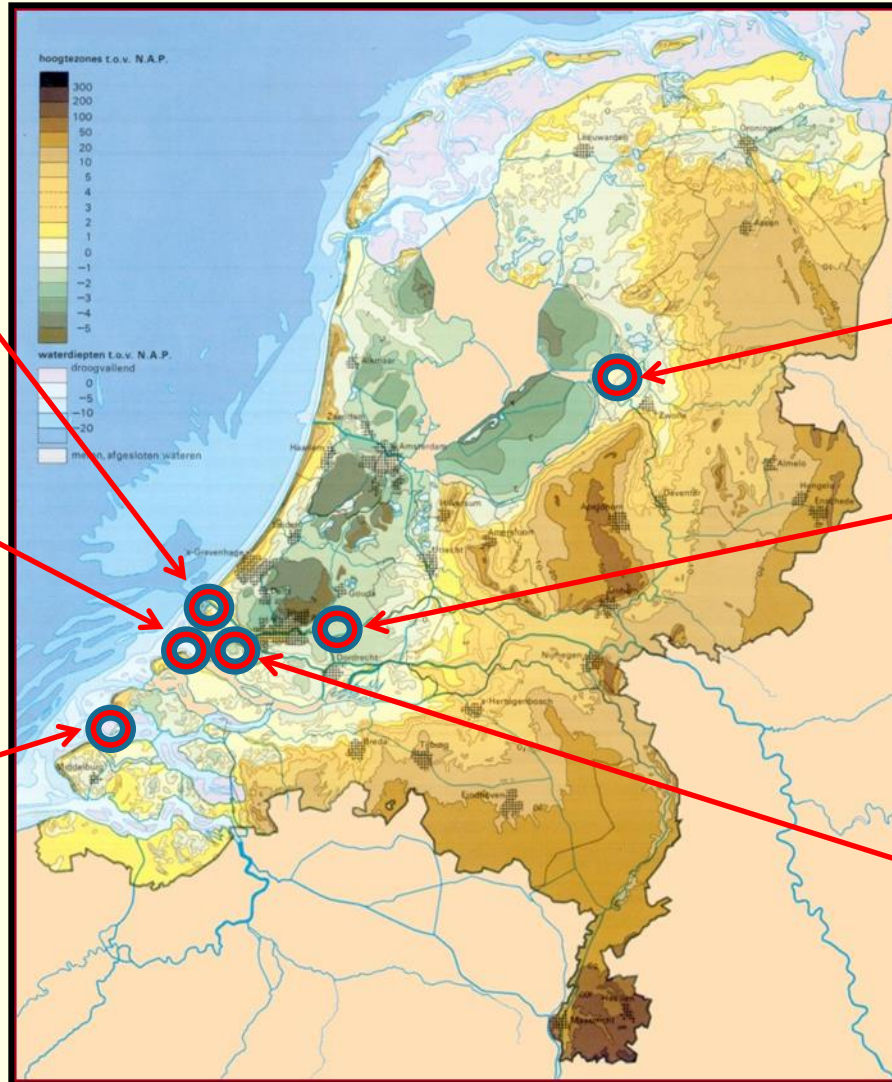
Maeslant Barrier - 1997



Haringvliet Sluices / Barrier - 1970



Eastern Scheldt Barrier - 1985



Ramspol Barrier - 2002



Hollandse IJssel Barrier - 1958



Hartel Barrier - 1996

# Hollandse IJssel Barrier



Lowest point of the Netherlands: -6,74 m

1958

1<sup>st</sup> of Delta Works

2 vertical lift gates

1 sluice

80 m width



# *Hollandse IJssel Barrier*





Situated in inhabited area provides also a chance to emphasize consciousness regarding water safety





# Haringvlietsluices



1971

17\*2 gates

1 sluice

60 m width per gate

'water tap' of Europe  
(since 2019)



# *Haringvlietsluices*



# Stroming en vistrek van de rivieren tot de Noordzee

Trekroutes van verschillende vissoorten in relatie tot het Kierbesluit



# Eastern Scheldt Barrier



1986

62 gates

1 sluice

42 m width per gate

2 islands

# *Eastern Scheldt Barrier*



# Maeslant Barrier



1997

2 gates

no sluice

360m width in total

# *Maeslant Barrier*



# Hartel Barrier



1997

2 gates

1 sluice

98 and 49 m width

per gate

# *Hartel Barrier*



# Ramspol Barrier



2002

3 gates

Inflatable dam

no sluice

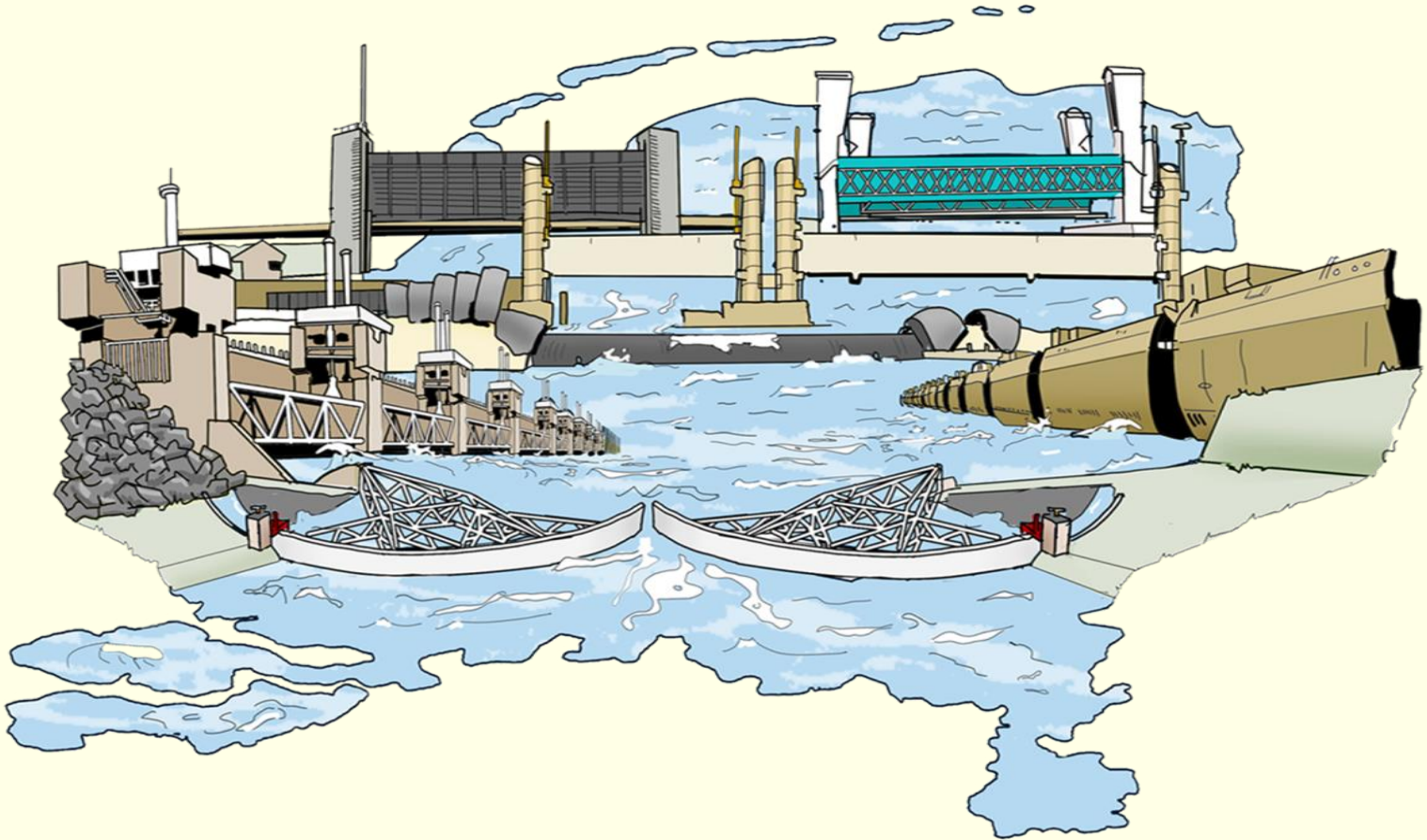
80 m width per gate



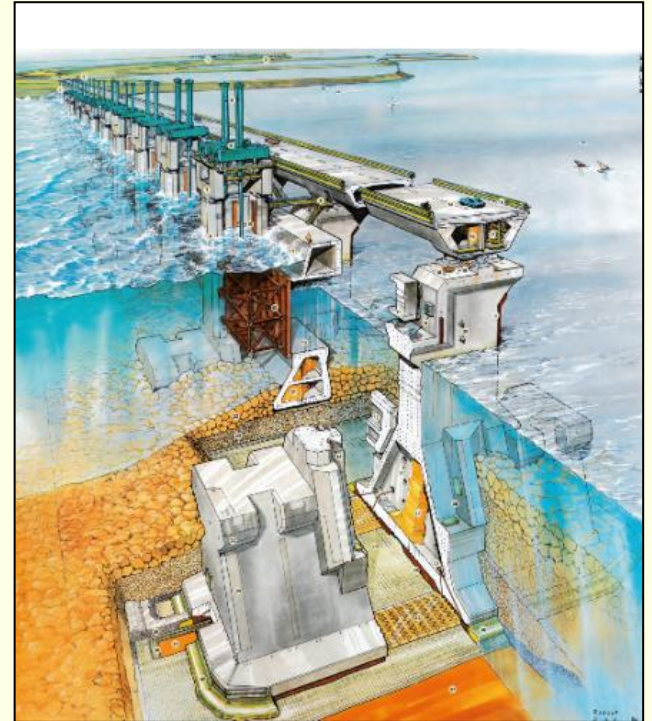
# *Ramspol Barrier*



# *Sharing experiences & Lessons Learned*



*It al starts with the  
celebrating of the works*

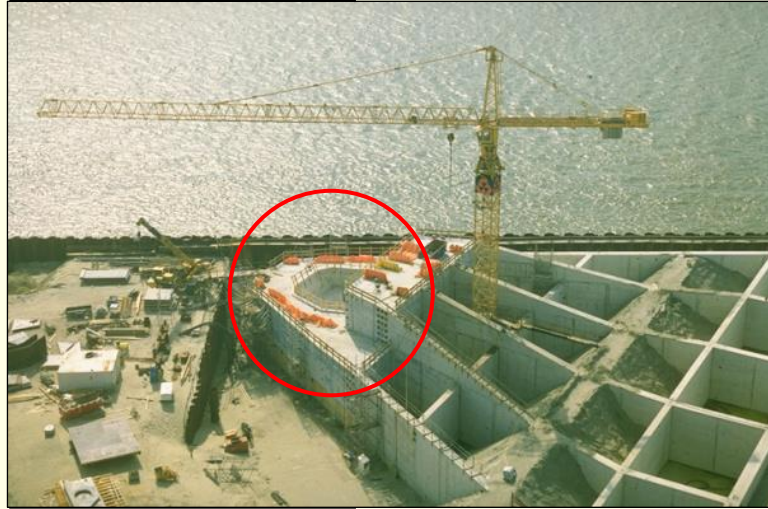


*It al starts with the  
celebrating of the works*



## *Then the challenge begins*

### *Example 1 – Ball Joint*



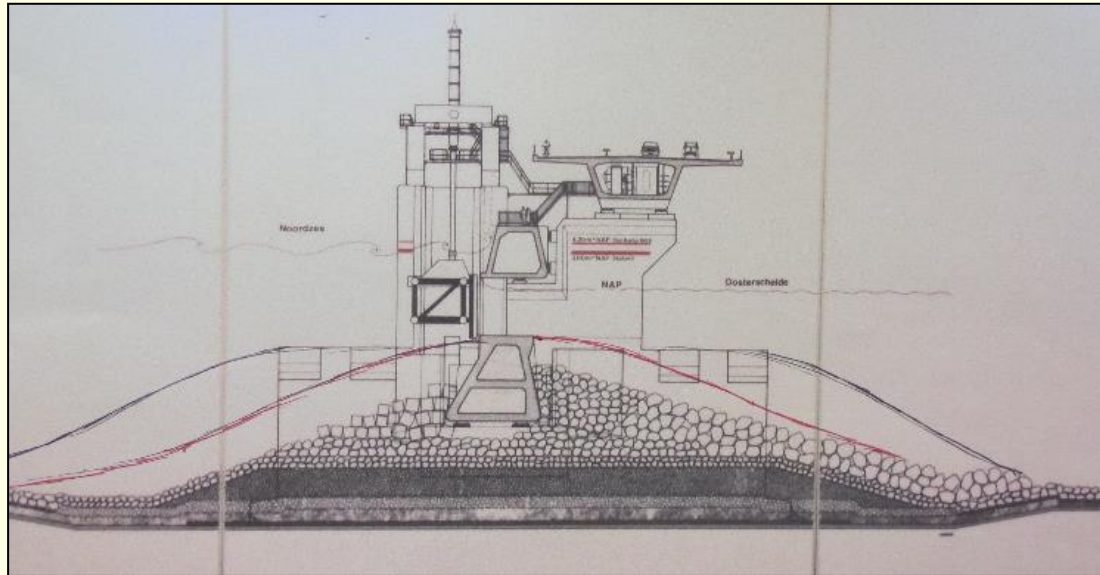
- The ball joint: a steel ball rotating in a steel hollow. Designed to be 'maintenance friendly'
- Technical problem: Unexpected rapidly wear of the coating of the steel hollow
- Additional environmental problem: New laws blocked the use of specialized coating
- Short term: Additional maintenance turned out to be no permanent solution
- Longer term: Alteration of design (2-4 million euro's)



*Then the challenge begins*  
*Example 1 – Ball Joint*

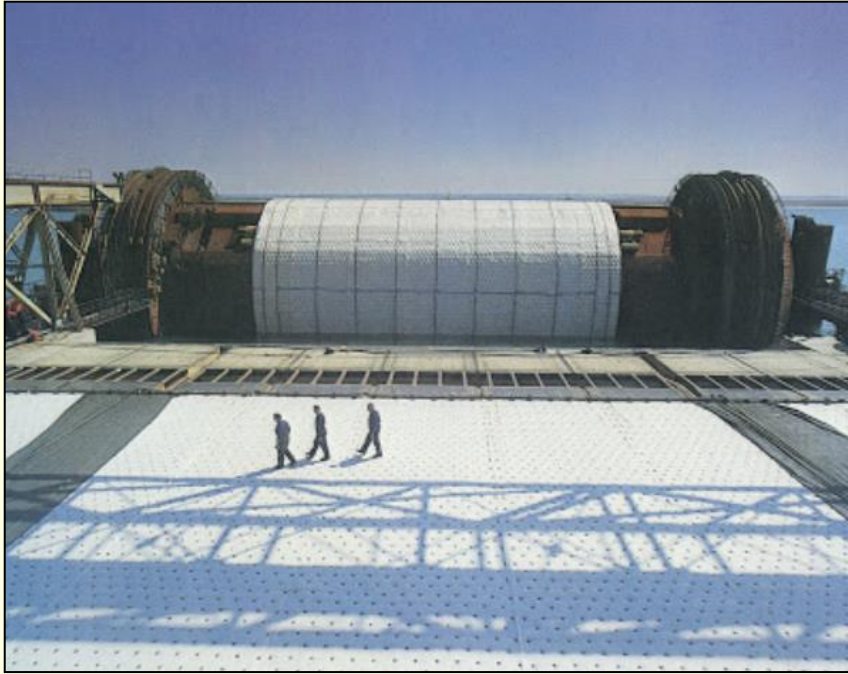


## Example 2 – Scour holes Eastern Scheldt Barrier



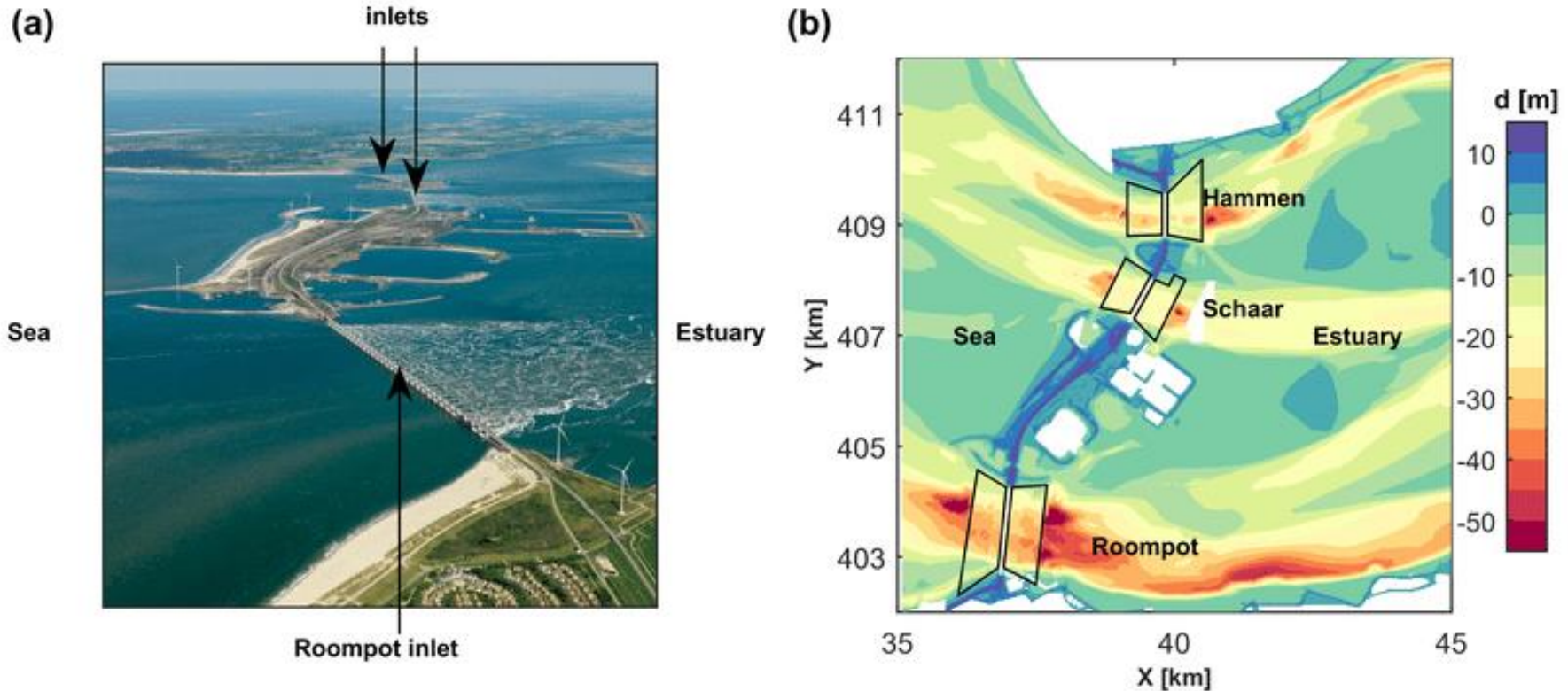
- Early 2012 scour holes 'discovered'
- Repair time with rock armour from 2012 - 2015

## Example 2 – Scour holes Eastern Scheldt Barrier



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## Example 2 – Scour holes Eastern Scheldt Barrier



- Early 2012 scour hole 'discovered'
- Repair time with rock armour from 2012 - 2015

## Example 2 – Scour holes Placing rock armour

### Tranche 1:

May 2012 until June 2012

Ca. 115.000 tons armour

[M€ 3,6]

### Tranche 2:

Nov until Jan 2013

Ca. 345.000 tons armour

[M€ 9]

### Tranche 3:

Nov 2013 until Jan 2014

Ca. 150.000 tons armour

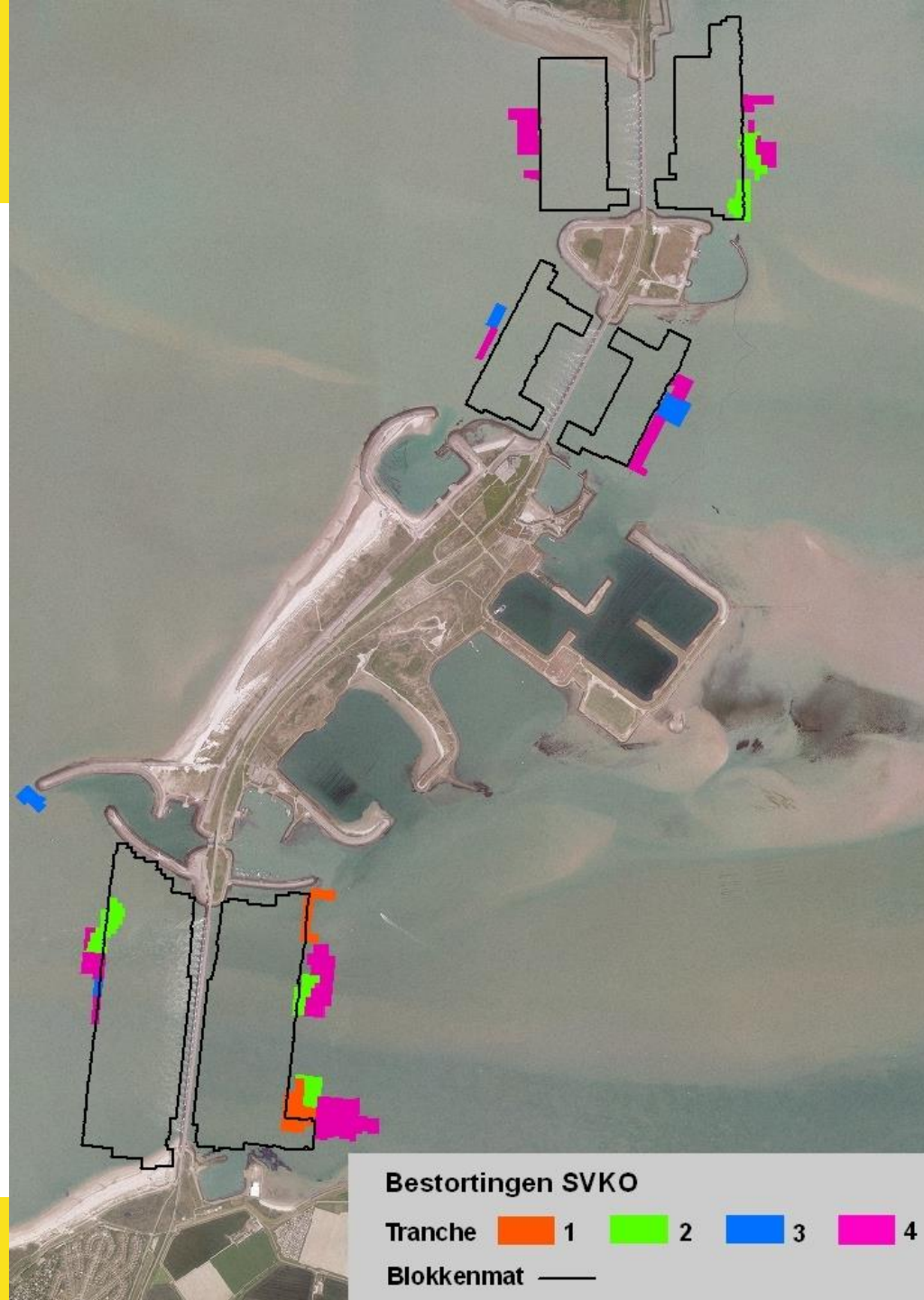
[M€ 4,7]

### Tranche 4:

July 2014 until March 2015

Ca. 700.000 tons armour

[M€ 20]



## Example 3 – Butterfly valve pipeline



- During 'after storm season inspections' one butterfly valve pipeline was found to have almost failed because of corrosion
- Other pipelines could only be inspected by removing it's sleeve
- Removing a sleeve meant replacement of pipeline
- Unplanned replacement was needed within 3 months for 3 km of pipeline serving 60 valves



## *Example 4 – Less automation, more staff & skills*



### Shifting emphasis on Risk Based Asset Management and Organisation

- Debate on reliability. Explicit and quantitative proof of reliability was required
- Improvement of quantitative risk based asset management
- Technical improvements applied
- Rediscovery of positive impact human involvement (if specifically trained) in improving reliability
- Expanding and profesionalizing operational teams





## Typical characteristics of Storm Surge Barriers

- Mostly unique design / a kind of prototype
- Sub systems designed for other use than in a storm surge barrier
- Low frequency of use
- Full test is difficult (shipping, required water levels)
- High reliability requirements
- Low chance on failure, extreme high risk
- Governmental organisations fully responsible
- Operations team and trained staff has a crucial role in achieving level of reliability – knowledge and experience are crucial



## Design & lifetime points of attention

- **Environmental pressure changed the final design of Delta Works**
  - From closing estuaries towards keeping more open estuaries
    - Eastern Scheldt partly open (originally designed as a dam)
    - Maeslant and Ramspol Barrier fully open
    - Haringvlietsluices just shortly opened more for fish migration
  - With impact on complexity of O&M
- **New characteristics introduce higher complexity**
  - Reliance on complex prediction-, decision- and control systems
  - High reliability and availability requirements
  - Reliability based requirements demands reliability based maintenance and operations
- **Last moment changes in design – be alert, often**
  - With focus on reduction building costs
  - Cheaper design alternatives often not as good thought through
  - Challenging and more expensive for O&M



## Technical points of attention

- Computing systems appeared not to be that reliable as they were considered before, human involvement contributes more to reliability than originally was thought of
- Most components are developed to operate constantly under severe circumstances. A barrier operates once in every year or even once in 10 years. This requires specific (not by manufacturer) developed maintenance program
- The unicity and specific characteristics of each barrier constrain the value that the industry can add with short term contracts



## Organisational points of attention

- The unicity of design and construction in combination with low frequent operational use constrain the number of people that have the expertise of the barrier's characteristics
- Life time existence of a barrier is up to or more than 100 years, but regulations, policy and organizations change frequently with mostly unpredictable but significant influence
- Development, construction and building attract common interest, but maintenance and operations define reliability

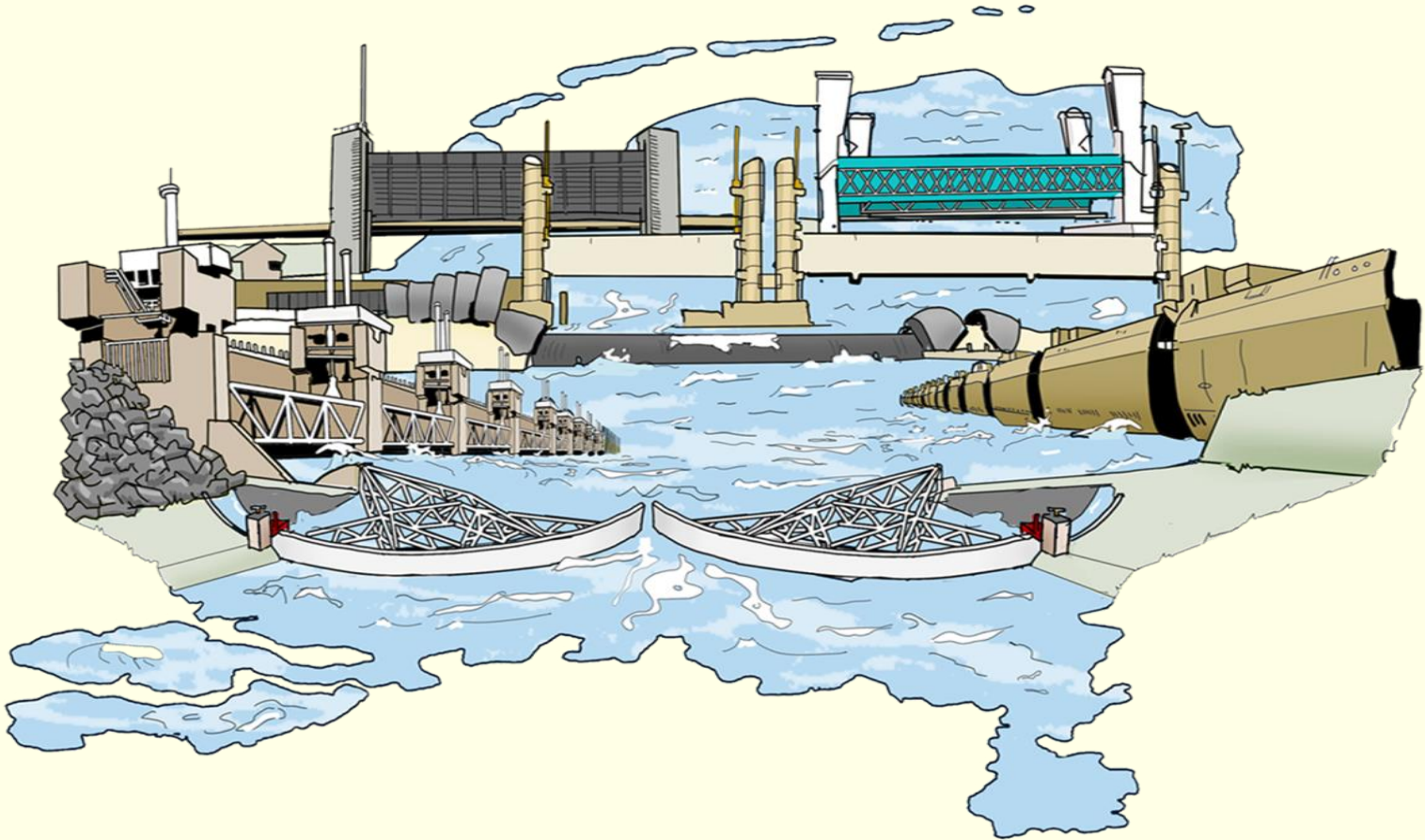
*As a methafor*



*Barrier as a sleeping giant*



# *Operational closure*





November 2007  
January 2018

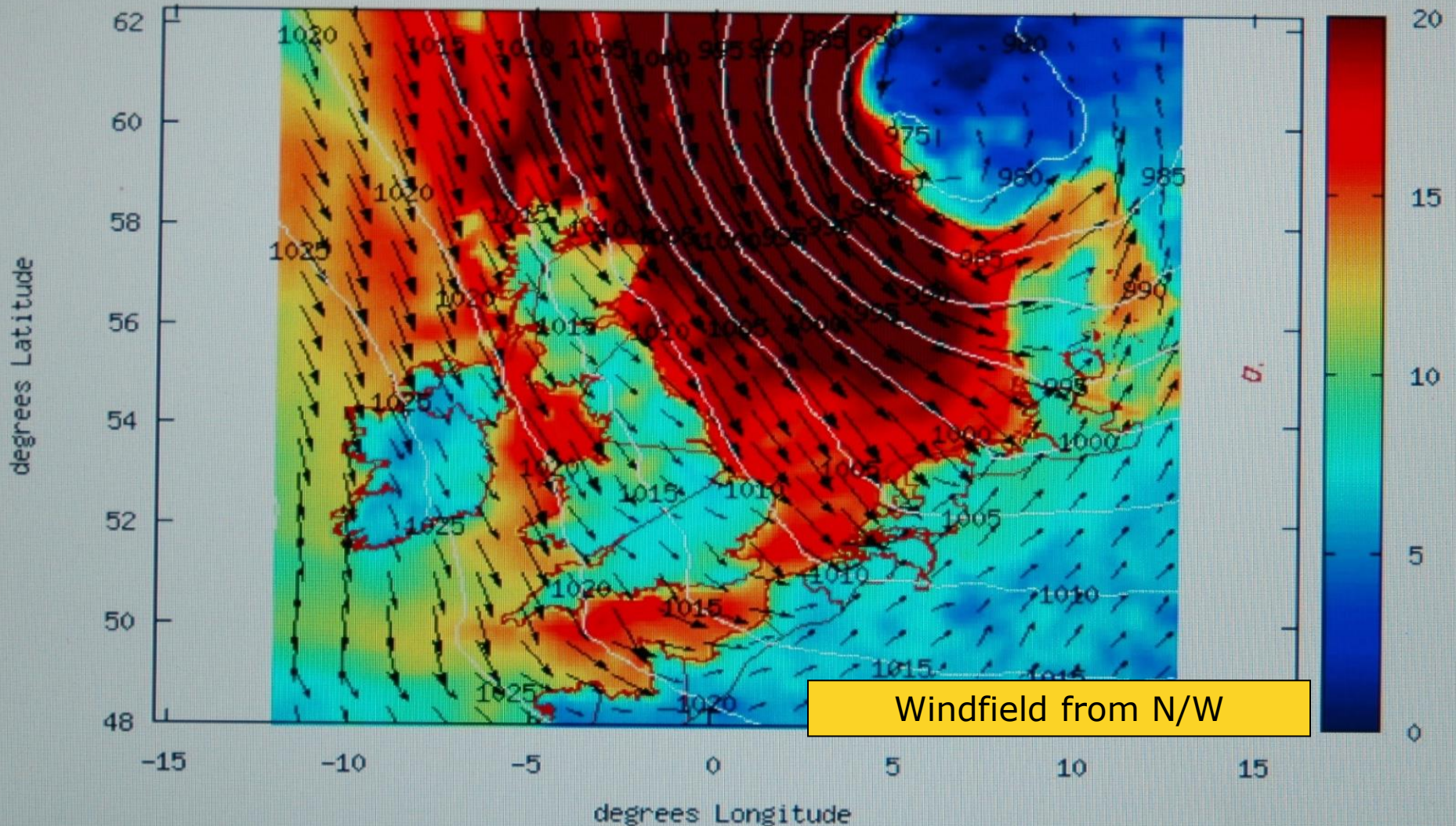


# Northwestern Storm



unit : Wind Speed in m/s  
time : 2007-11-08 18:00:00  
vector: Wind, 1 cm = 30 m/s

source : knmi\_hirlam\_maps  
analysis: 2007-11-08 12:00:00



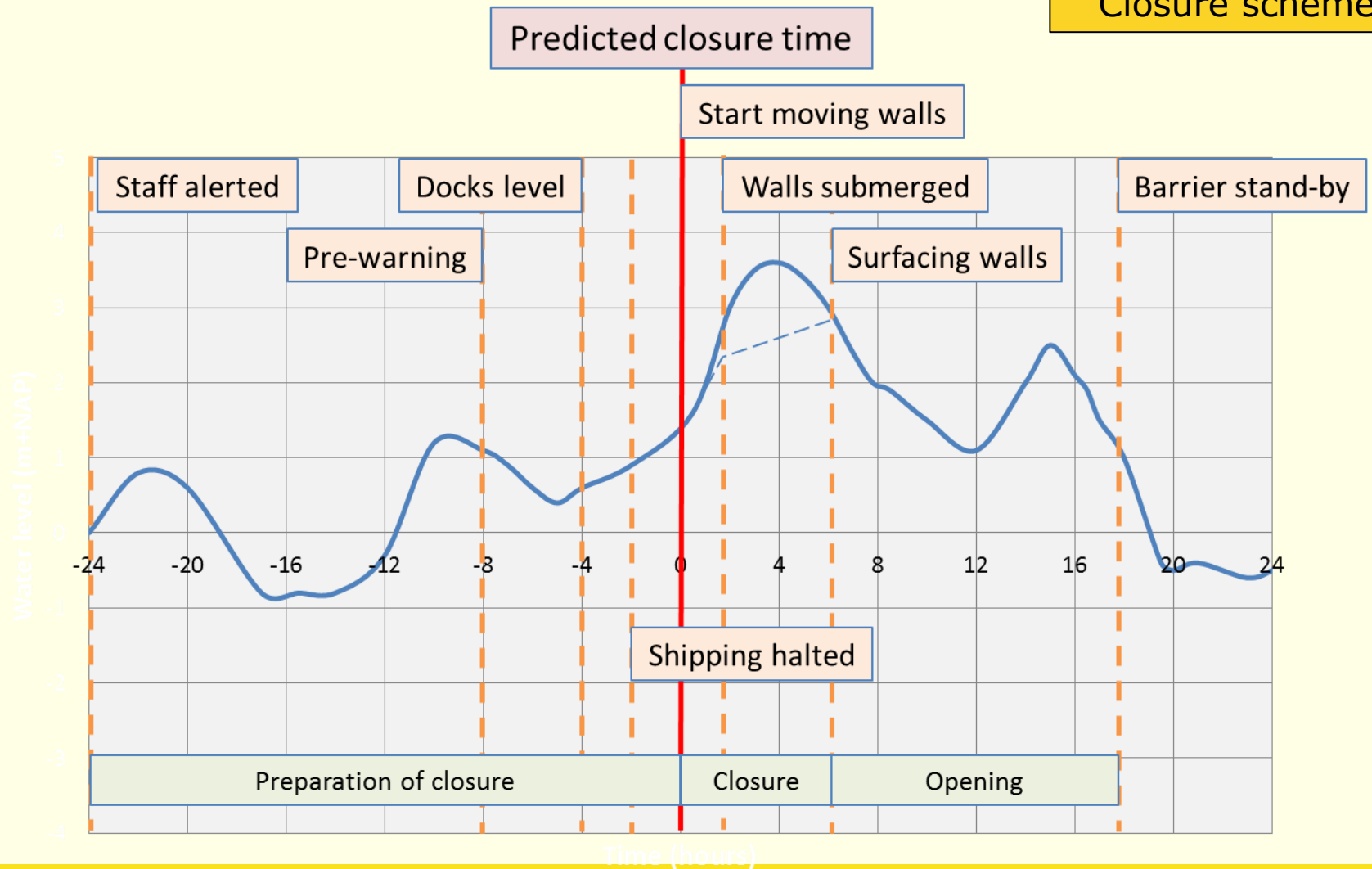
# Closures



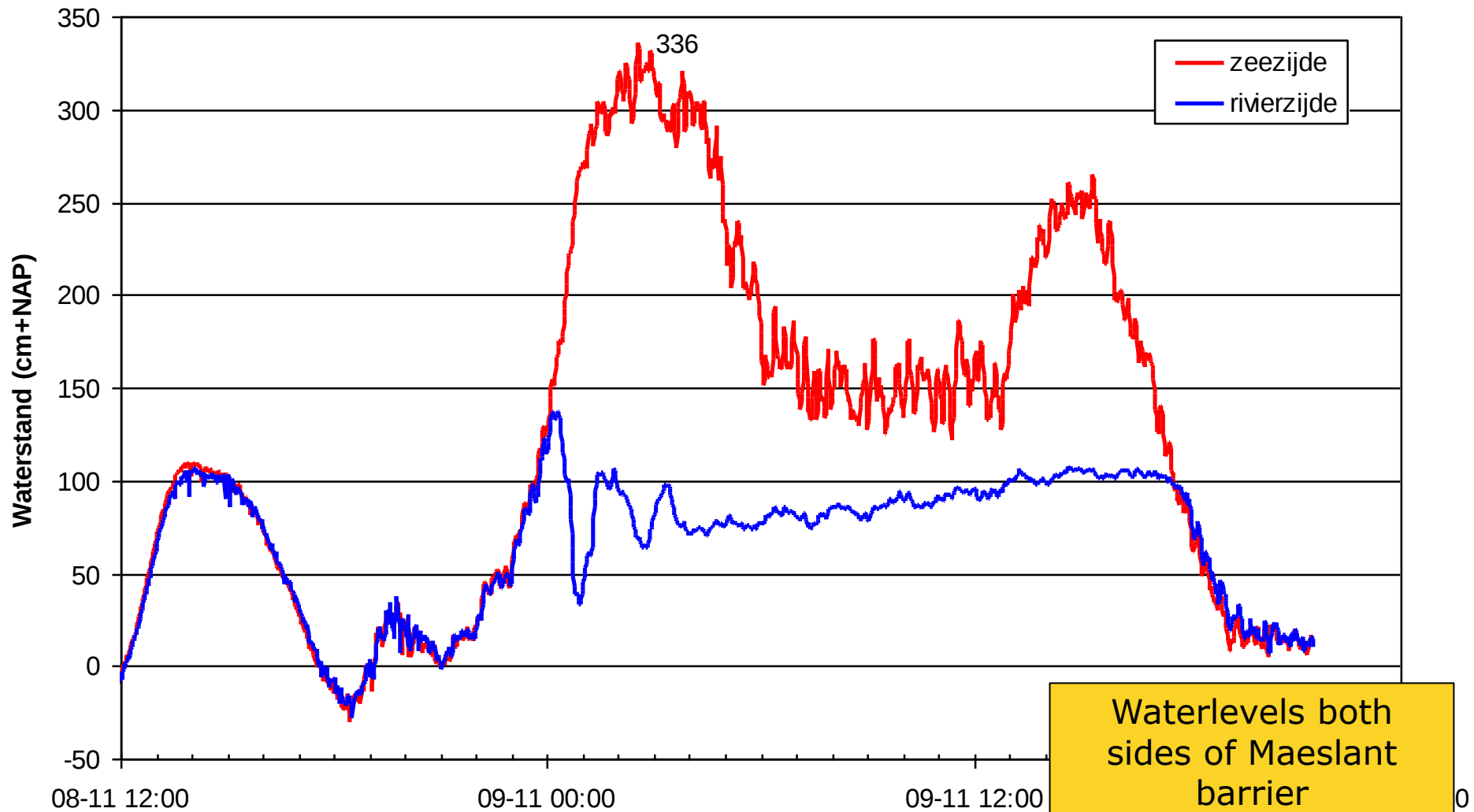
# The Maeslant Barrier Closure Procedure



Closure scheme



# The Maeslant Barrier closure effect





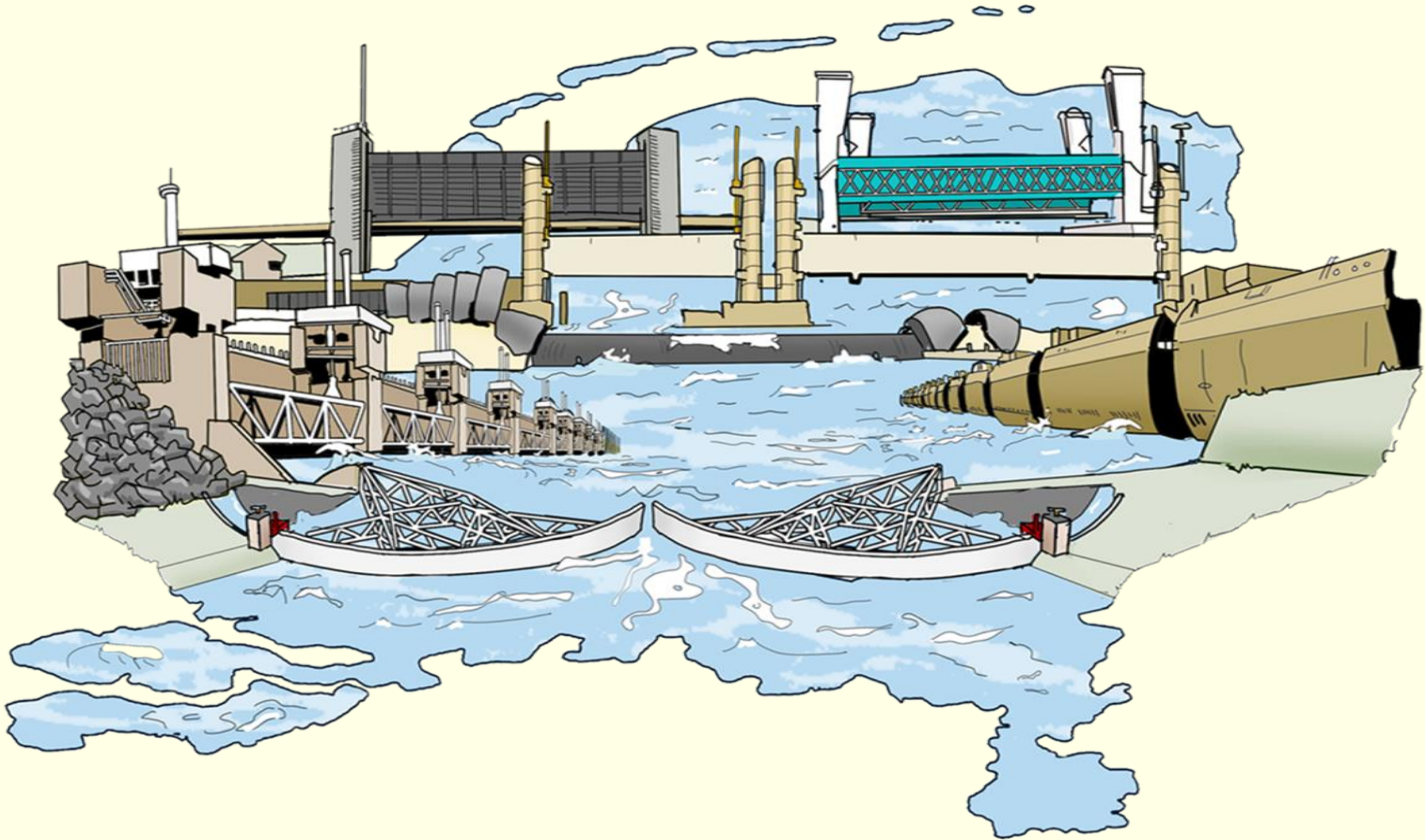
Ships leave port of  
Rotterdam



Public and media attention



View at closed barrier  
from operations room





# I-STORM

## International Network of Storm Surge Barriers



INTERNATIONAL NETWORK FOR STORM SURGE BARRIERS

*Start I-STORM in 2006*





## An international knowledge sharing network

- To better protect people, places and property from flooding
- For Storm Surge Barriers (SSB) professionals around the world
- Sharing knowledge and experience to improve management, maintenance and operations of SSBs
- Established in 2006





## Members share their knowledge and experience to:

- Improve operation, management and performance
- Develop standards
- Peer review
- Inform concept, design and construction of new barriers
- Optimise SSBs performance within Flood Risk Systems
- Understand impacts of sea level rise on SSBs
- Collaborate on research and development





# I-STORM

We're not about right or wrongs

Different countries have different history and policies  
which logically leads to different priorities and solutions  
whether an existing operation or just in design  
everyone has something to contribute

Members of I-STORM share knowledge and experiences  
to learn from each other  
today and in the future

# Who we are the core members



❖ Environment Agency (EA), England



Rijkswaterstaat  
Ministerie van Infrastructuur en Milieu

❖ Rijkswaterstaat (RWS), the Netherlands



Venice Water Authority



CONSORZIO VENEZIA NUOVA

❖ Venice Water Authority (VWA) and  
Consorzio Venezia Nuova (CVN), Italy



US Army Corps  
of Engineers®

❖ US Army Corps of Engineers (USACE),  
United States of America



New Orleans (USA)



New Orleans (USA)



New Bedford Boston (USA)



Thames Barrier (UK)



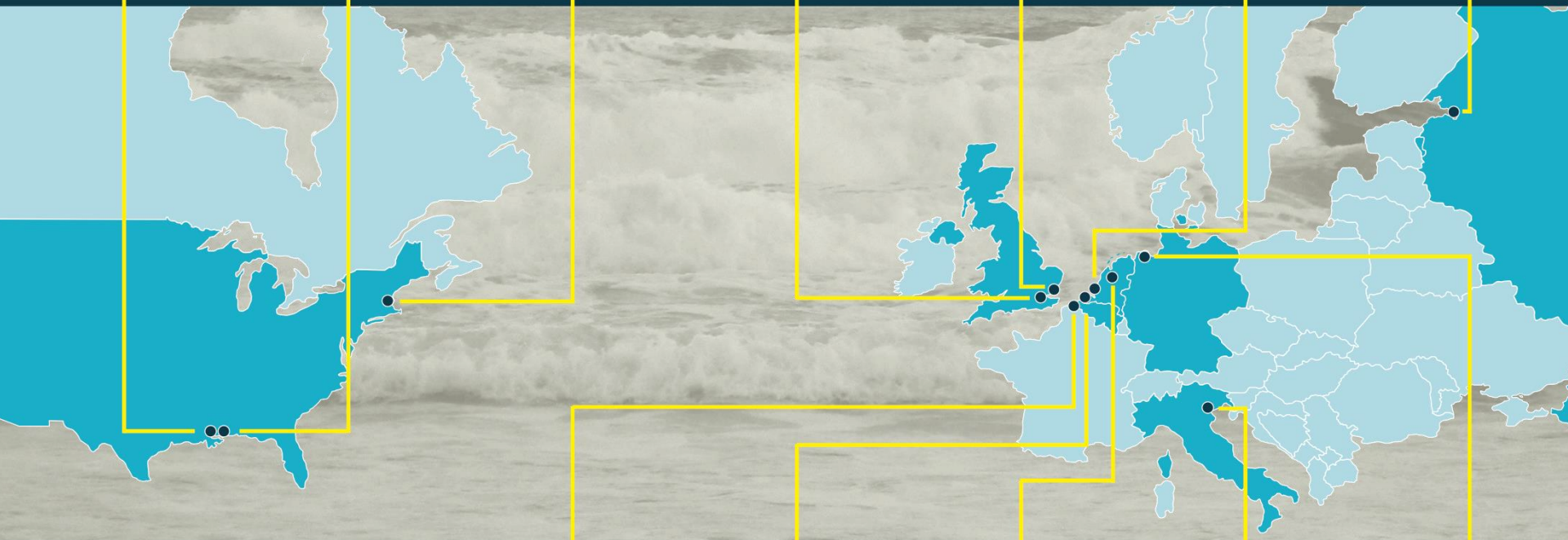
Barking Barrier (UK)



Maeslant Barrier (NL)



St. Petersburg Barrier (RUS)



Belgium Barrier (BE)

Eastern Scheldt Barrier (NL)

Inflatable Dam at Ramspol (NL)

Venice Barrier (IT)

Ems Barrier (GE)

under construction





## Strategic Board

- **Chair:** Willy Dekker, RWS
- Tom Smith, USACE
- Andrew Pearce, EA
- Roberto Linetti, VWA

## Strategic Board

- Provides governance of the network.
- Sets strategic direction and objectives.
- Reviews effectiveness of I-STORM's work.

## Delivery Board

- **Chair:** Andy Batchelor, EA
- John Winkelman, USACE
- Giovanni Zarotti, CVN
- Marc Walraven, RWS

## Delivery Board

- Maintains technical focus of I-STORM's work.
- Develops future work programme and proposals for the Strategic Board

# Membership types



## Core

For organisations with large publicly owned SSBs that help run the network.

### Benefits

- ☐ Participation in all I-STORM activities: international peer reviews, working groups, technical knowledge exchange visits.
- ☐ Representation on the Board.
- ☐ Invitation to Annual Meeting and workshops.
- ☐ Listing and access to I-STORM's member directory.
- ☐ Access to member forums and core member website area.

## Barrier

For individual publicly owned SSBs.

### Benefits

- ☐ Invitation to attend I-STORM annual meeting and all workshops.
- ☐ Participation in limited working groups and peer reviews by invitation.
- ☐ Listing and access to I-STORM member directory.
- ☐ Access to the member website and forums

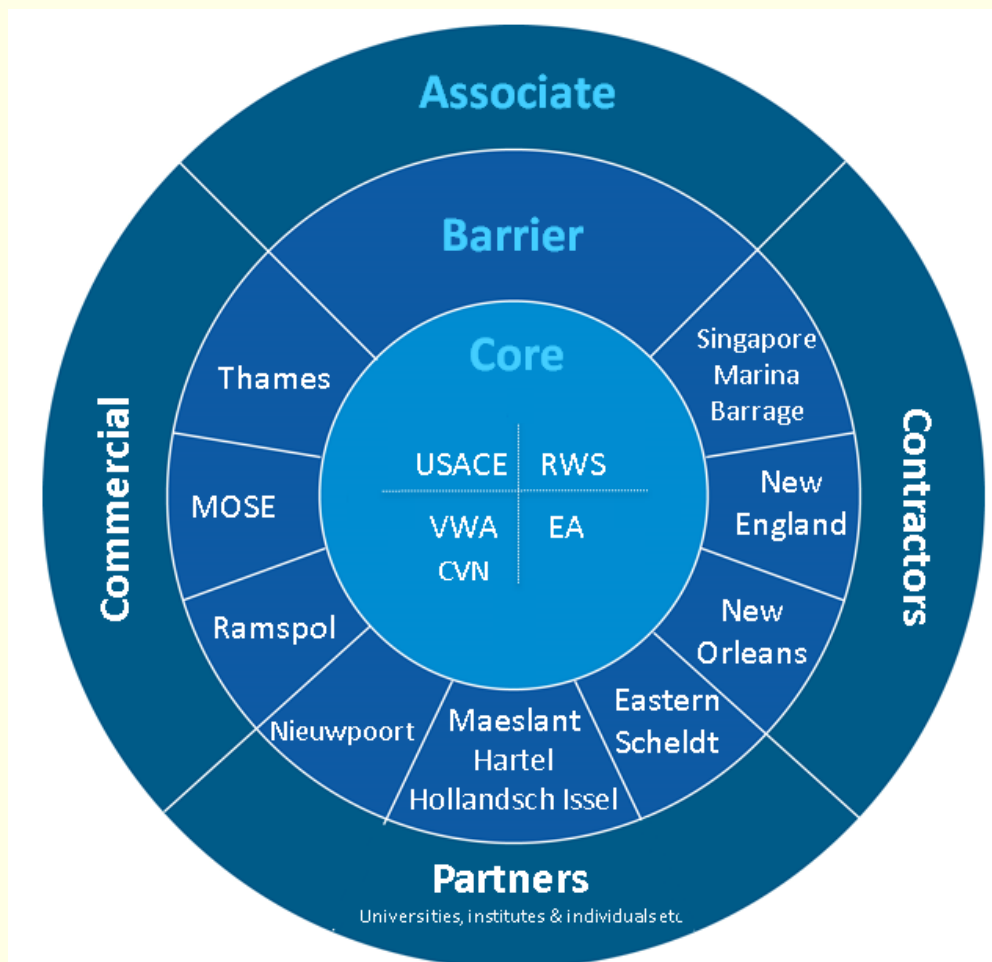
## Associate

For those involved in SSB management, maintenance and design.

### Benefits

- ☐ Invitation to attend I-STORM annual meeting and some workshops.
- ☐ Invitation to participate in some working groups.
- ☐ Listing and access to I-STORM member directory.
- ☐ Access to the member website and forums.

# Membership Structure



# *How we share knowledge*



- **Annual Conference:**  
presentations, site visits, workshops & program book
- **Knowledge exchange:**  
requests, site visits, shadowing, WebEx etc. on specific topics
- **Peer Reviews**
- **Varied approach:**  
newsletters, WebEx, I-STORM website, movies, case studies, reports & best practices guides
- **Translation**
- **Workstreams / Projects**





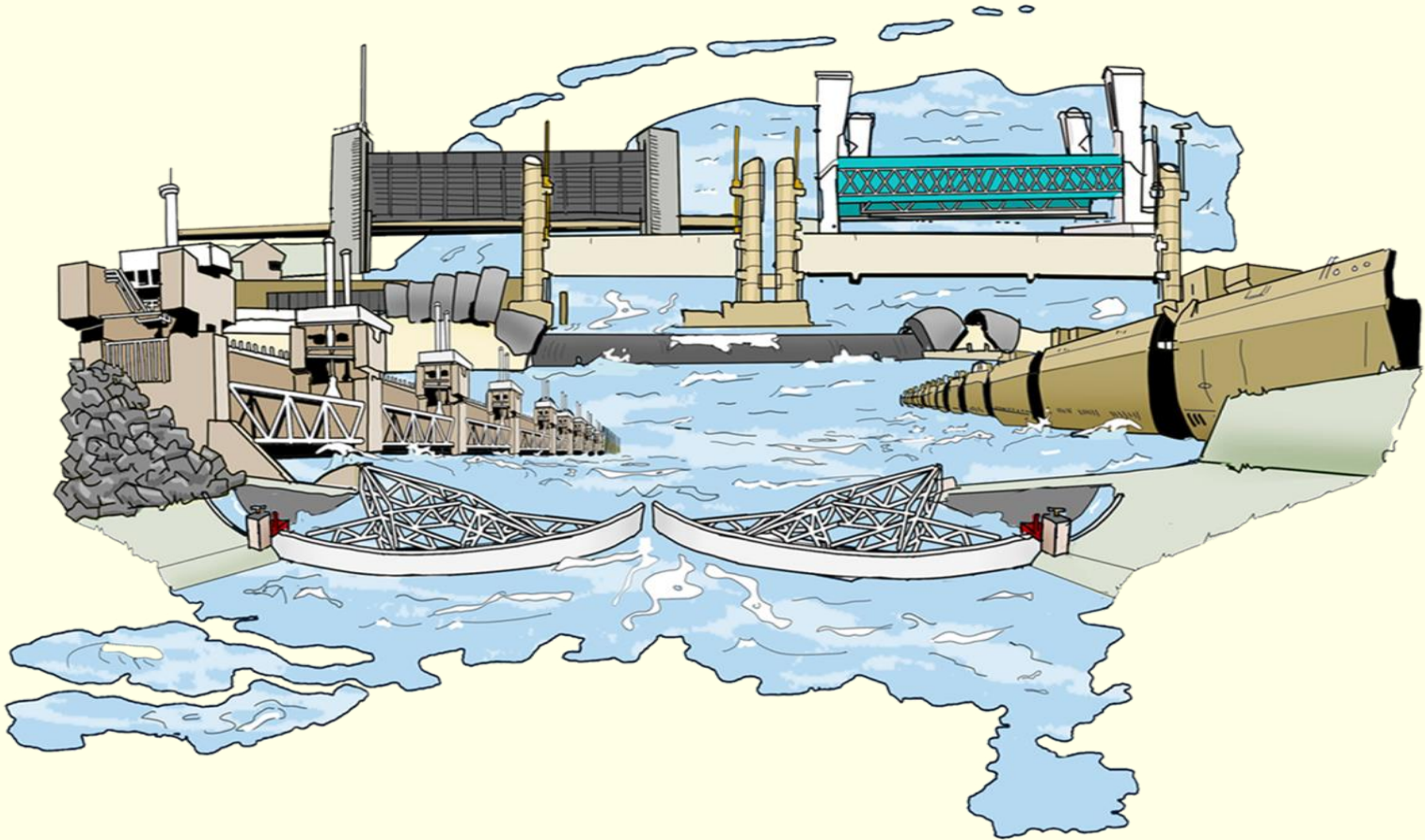
**2014 - Maeslant Barrier Peer team**





THE PEER REVIEW  
OF THE MAESLANT BARRIER  
JUNE 2014

# *Recent activities*



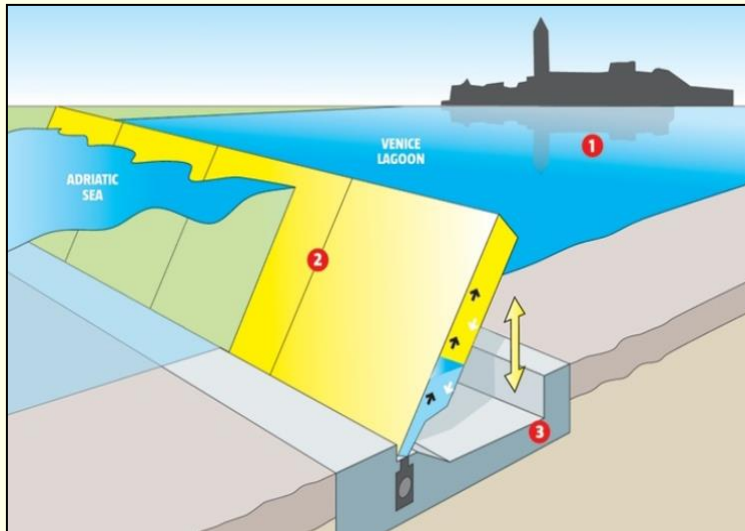
# *Most recent Workshop Galveston*



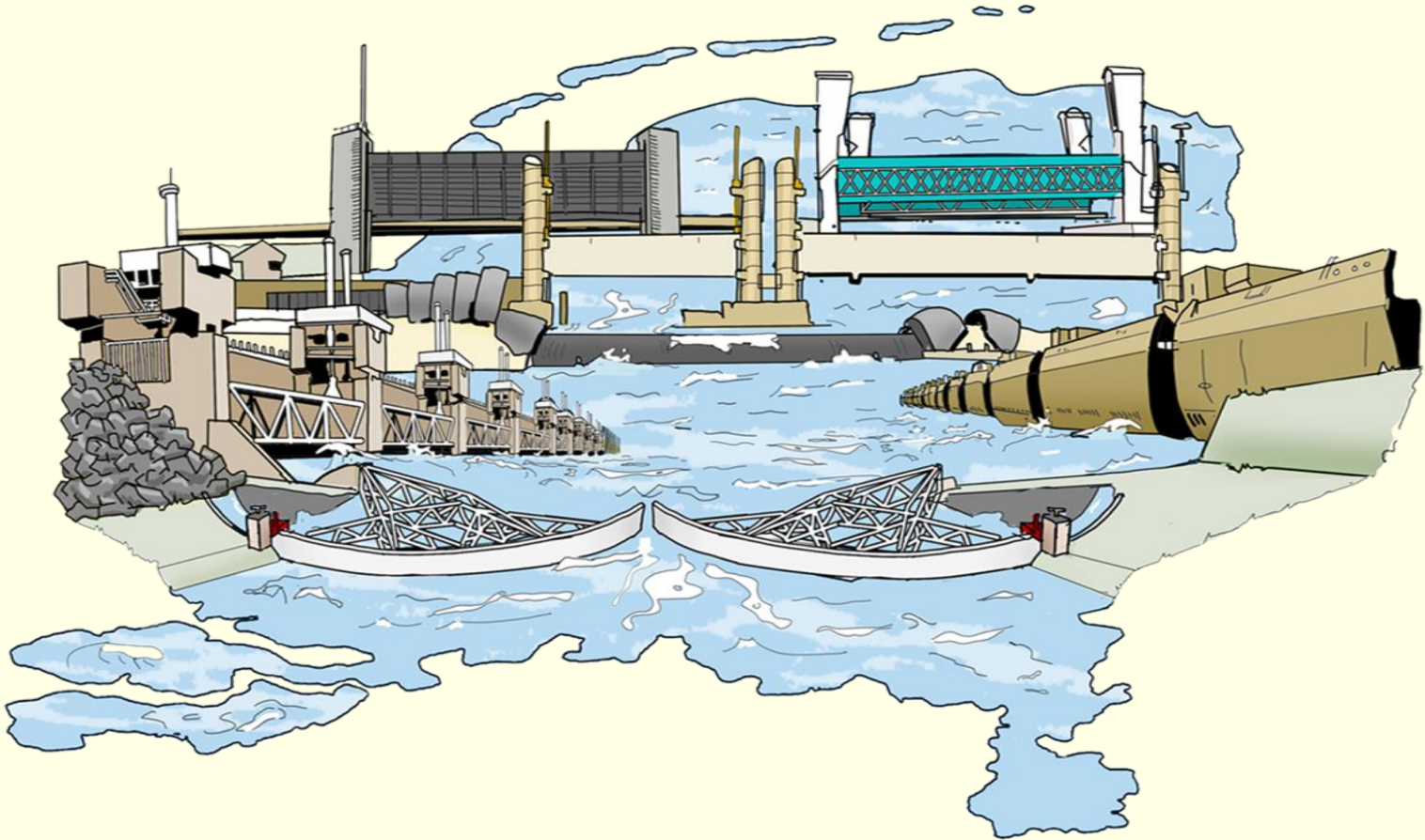
*Today we're here  
in Denmark*



# Upcoming: Field trip and Operational Review Venice



# Conclusion





## Key note:

To prove that a storm surge barrier operates to its (legal) requirements, it has to achieve high standards for **maintenance, operations** and **organisation**

Therefore, pay special or equal attention to those aspects already in the phase of design and construction

I-STORM can be the community to learn, share and develop experiences with. We invite you to do so!

A black and white photograph showing the perspective from under the massive concrete foundations of wind turbines. The foundations are thick, cylindrical pillars that converge towards the center of the frame. They are situated in shallow water, with ripples visible on the surface. In the background, a line of wind turbines and some industrial buildings are visible under a cloudy sky.

***Thank you  
Any questions?***